

Appendix A – Detailed Directorate Commentary

Social Care Health and Housing

- The directorate forecast outturn is under gross budget by £9.534M and under net budget by £6.766M.
- The tables below highlight the areas of spend:

SCHH Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Additional Gypsy and Traveller Sites	901	901	0	0	0
Adult Social Care ICT Projects	190	100	(90)	90	0
Better Care Fund Capital Grant	992	0	(992)	992	0
Disabled Facilities Grants Scheme	2,212	1,800	(412)	0	(412)
Empty Homes	374	200	(174)	239	65
MANOP Care Home Reprovision	978	150	(828)	828	0
MANOP Non-HRA Extra Care Schemes	5,100	100	(5,000)	5,000	0
NHS Campus Closure	374	0	(374)	374	0
Old People's Homes	0	253	253	0	253
Renewal Assistance	400	350	(50)	0	(50)
Review of Accommodation/Day Support, "New Approaches to Outcome"	1,906	39	(1,867)	1,614	(253)
Total	13,427	3,893	(9,534)	9,137	(397)

SCHH Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Additional Gypsy and Traveller Sites	676	676	0	0	0
Adult Social Care ICT Projects	46	0	(46)	46	0
Better Care Fund Capital Grant	0	0	0	0	0
Disabled Facilities Grants Scheme	1,544	941	(603)	0	(603)
Empty Homes	354	115	(239)	239	0
MANOP Care Home Reprovision	978	150	(828)	828	0
MANOP Non-HRA Extra Care Schemes	5,100	100	(5,000)	5,000	0
NHS Campus Closure	0	0	0	0	0
Old People's Homes	0	0	0	0	0
Renewal Assistance	300	250	(50)	0	(50)
Review of Accommodation/Day Support, "New Approaches to Outcome"	0	0	0	0	0
Total	8,998	2,232	(6,766)	6,113	(653)
% of Budget		24.8%			

3. Additional Gypsy & Traveller Site

Gypsy and Traveller site at Woodlands, in Biggleswade, was completed in September 2018.

4. Better Care Fund Capital Grant (BCF)

The BCF digitisation of care homes is now being taken forward through the Sustainable Transformation Programme approval process.

5. MANOP

For MANOP homecare re-provisions it is anticipated that CBC will develop the new residential facilities itself; additional capital budget has been identified for this in the 2019/20 Capital MTFP. The Sorrel Way, Biggleswade redevelopment is delivering a new extra care scheme with no capital funding required from MANOP. For West Mid Beds, it is envisaged that the Steppingley Road scheme will deliver a new extra care facility.

MANOP Care Home Re-provision/ MANOP non HRA Extra Care Schemes.

The current year forecast includes £0.150M relating mainly to the demolition of the buildings on the Hockcliffe Rd, Leighton Buzzard site.

6. Review of Accommodation/Day Support

The Review of Accommodation (including Day Centre provision, Linsell House and Digitisation) the closure of Ampthill Day Centre has been approved by Executive on the 4th December 2018 and further capital works are planned at Silsoe Day Centre.

7. Disabled Facility Grants

The grants provided to residents through the Disabled Facility Grant programme assist some of the poorer and most vulnerable members of the community. Without these grants in many cases the properties involved would be unsuitable for the needs of the occupiers who may then be unable to remain in their own homes. This also reduces pressure on health service resources and residential care, as without these improvements more residents would require emergency or longer term care solutions.

The table below provides details of adaptations for Q3 2018/19 compared to last year.

Type of adaptation	Q3 2017/18	Q3 2018/19
Level access shower/wet room	52	54
Straight stair lift	12	20
Curved stair lift	14	8
Toilet alterations	24	16
Access ramps	17	19
Dropped kerb and hard standing	1	4
Wheelchair/step lift	1	0
Through floor lift	4	2
Major extension	6	2
Kitchen alterations	3	1
Access alterations (doors etc)	29	34
Heating improvements	5	6
Garage conversions/minor additions	8	4
Safety repairs/improvements	2	4
Other	26	15
Total	204	189

Children's Services

8. The directorate forecast outturn is above gross budget by £2.9M, and £0.5M below net budget.
9. The tables below highlight the areas of spend:

Children's Services Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Healthy Pupil Capital Grant	0	342	342	0	342
Children's Home and Assessment Centre	500	0	(500)	500	0
LPSA & LAA Grant	0	0	0	0	0
New School Places	4,034	7,065	3,031	0	3,031
Schools Access Initiative	200	200	0	0	0
Schools Devolved Formula Capital	450	460	10	0	10
SEND 1&2	541	550	9	0	9
Statutory School Accommodation (previously Temporary Accommodation)	705	715	10	0	10
Total	6,430	9,332	2,902	500	3,402
% of Budget	145.1%				

Children's Services Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Healthy Pupil Capital Grant	0	0	0	0	0
Children's Home and Assessment Centre	500	0	(500)	500	0
LPSA & LAA Grant	0	0	0	0	0
New School Places	0	0	0	0	0
Schools Access Initiative	200	200	0	0	0
Schools Devolved Formula Capital	0	0	0	0	0
SEND 1&2	1	1	0	0	0
Statutory School Accommodation (previously Temporary Accommodation)	705	705	0	0	0
Total	1,406	906	(500)	500	0
% of Budget	64.4%				

10. New Schools Places

This programme provides capital investment to deliver new school places required by population growth in areas of limited surplus capacity within our schools. The Council's School Organisation Plan is the evidence base that supports the commissioning of these new school places over a rolling five year period. The programme is funded by a combination of sources including DfE basic need grant, developer contributions, Council borrowings and capital receipts. The rolling five year programme is dynamic with perpetual changes in forecasts of income and expenditure across financial years including those arising from variances in S106 totals and trigger points and in the timing and therefore cost profile of many projects.

11 **Schools Access Initiative**

Central Bedfordshire Council provides capital funding to enable pupils with disabilities access to mainstream education. All Central Bedfordshire maintained schools (except for Voluntary Aided Schools and Academies who access funding through an alternative mechanism) can apply for funding on an application basis. In exceptional circumstances where an Education, Health and Care Plan has named an academy or Voluntary Aided school an application may be considered. Applications are assessed by a Panel, comprising of Council officers and representatives from Central Bedfordshire Special and Maintained Schools Funding is awarded on a priority basis, as identified in the Council's Accessibility Strategy.

- 12 The budget allocation for 2018/19 is £0.200M which has been fully spent. Demand was high again this year and £0.200M was allocated to fund building works/adaptations and for the purchase of specialised equipment. All the grant funding has now been transferred to the schools concerned. Three applications for equipment and adaptations for hearing impaired pupils were received for the October Panel. However, the October Panel was cancelled because the budget had been fully committed with nothing left to allocate. The applicants were advised of this and asked to re-apply to the Panel in April 2019, when next year's funding becomes available.

13 **School Devolved Formula Capital**

The allocation to Schools is for use on capital condition / improvement works on their buildings in line with the priorities in their School Improvement Plan. The schools have three years to spend the grant. The budgeted gross expenditure for 2018/19 is £0.450M. The forecast outturn for 2018/19 is £0.460M wholly funded by grants.

14 **Temporary Accommodation**

The primary purpose of the Council's temporary accommodation programme is to meet either short term needs at schools where there is a small, or temporary rise in numbers which cannot be physically accommodated through alternative means, but for which an alternative funding stream, e.g. S106 capital investment/Basic Need grant is unavailable and/or where this results in the need for organisational changes in structure to meet KS1 class size legislation.

The secondary purpose of the programme is to replace temporary accommodation, which is reaching the end of its design life, with permanent build to meet a permanent need for places.

The capital budget allocation for 2018/19 is £0.400M, plus slippage of £0.305M which is forecast to be fully utilised. Priority projects have been identified based on condition survey data and school site visits. Additionally there is £0.010M of S106 funding specifically for the Maple Tree Lower project. As the Pix Brook (Etonbury Academy) project is now being forward funded from the New School Places Programme there is no longer a requirement for the £0.150M grant from the SEND capital budget and the S106 funding has been transferred to the New School Places Programme. A commission has been raised for the removal of a double temp unit at Sandy Secondary School, which is old, unsafe and no longer used as a teaching space, costs are awaited.

The significant expenditure committed against this budget is:
£0.251M for the installation of a temporary unit on the Ivel Valley secondary site.
£0.352M for the construction of two classrooms at Maple Tree Lower.
£0.112M remains to be allocated.

Community Services

15 The directorate outturn is below budget by £40.040M (gross) and below budget by £32.499M (net).

16 The table below highlights the areas of spend:

Community Services Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Major projects	62,888	30,512	(32,376)	31,697	(679)
Minor projects	15,249	8,472	(6,777)	6,786	9
Assets for other Directorates	4,275	1,712	(2,563)	2,563	(0)
Rolling programme - Assets	5,367	4,787	(580)	150	(430)
Rolling programme - IT	1,475	1,100	(375)	375	0
Rolling programme - Highways	15,596	18,168	2,572	50	2,622
Rolling programme - Other	680	739	59	0	59
Total	105,530	65,490	(40,040)	41,621	1,581
% of Budget		62.1%			

Community Services Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Major projects	42,679	18,282	(24,397)	23,564	(833)
Minor projects	11,785	6,819	(4,966)	4,667	(299)
Assets for other Directorates	2,924	361	(2,563)	2,563	0
Rolling programme - Assets	3,367	2,787	(580)	150	(430)
Rolling programme - IT	1,475	1,100	(375)	375	0
Rolling programme - Highways	8,670	9,052	382	50	432
Rolling programme - Other	665	665	0	0	0
Total	71,565	39,066	(32,499)	31,369	(1,130)
% of Budget		54.6%			

17 Major Projects

This programme provides capital investment to a number of major schemes delivering benefits to the community. The overall net budget is £42.68M, forecast spend of £18.28M. There are forecast underspends of £1.04M, overspends of £0.22M and slippage of £23.56M. Major variances are detailed below:-

Underspends :-

- Section 106 funding £0.14M has been received for the Ivel Medical Centre which was not in the budget.
- Stratton Street Railway Bridge final account adjustment £0.12M.
- There is a budget for Westbury Units of £0.80M and this has been released as there is no decision on the future of the complex.

Overspend:-

- There is a forecast overspend of £0.210M for completion of the Highways depot south - this is for completion of work to Thorn Road and corrals and signage to the bridleway which are part of the planning conditions.

Slippage:-

- The Biggleswade Integrated Health Care Hub is to provide an integrated medical service. The project is at the feasibility stage which will continue until March 2019. The current forecast is £0.20M and the remaining £3.00M slippage will be added to the new budget for 2019/20 for the construction.
- There has been a further delay of 3 weeks in the project plan for the construction of the unit at Stratton 5a unit increasing the slippage by £0.25M to £3.05M and an impact on the date of completion on site. Feasibility has been completed and planning approval obtained, with construction due to start in mid February 2019. The current forecast is £1.75M and the spend to date is £0.22M, with spend on the steel frame and infrastructure works due to be completed by end of March.
- There is slippage of £7.60M for Waste Fleet where the purchase of vehicles has been delayed due to the contract date been deferred.
- The major scheme of widening of the A421-M1 at junction 13. preliminary works and planning have commenced and £7.00M is forecast to be spent in 2018/19, all of which is externally funded. The remaining £8.00M gross expenditure budget will be spent in accordance with the project plan.
- There is a plan to purchase land estimated at £2.29M. The remainder £5.58M has been slipped as it is unlikely that a suitable acquisition will be identified and completed this financial year.
- There is slippage from the IT digitisation programme of £2.27M. The implementation of the Finance system SAP4HANA is in progress and there is a draft design in place but some of the work (£0.37M) will slip into 2019/20.
- The evaluation exercise of the tenders for the replacement of the SWIFT system is not due to complete until 2019/20 and £1.40M has been slipped from the £1.50M budget.
- The full budget for the IDOX project has been deferred until next year £0.50M.
- The Part 1 claims from 3rd parties for the Luton Dunstable Guided Busway are dealt by Luton Borough Council. Claims received to date are very low value so £1.0M from the £1.50M budget has been slipped.
- There is slippage of £0.88M relating to the final costs for Woodside as they are not due until 2019/20.

18 Minor projects

This programme provides capital investment for a number of minor schemes including the A5 residual works, Footway Improvements, Schools Compliance works, Enhancement and Preparation for Disposal, Carparks and Highways Surface Dressing programme. The overall net budget is £11.80M, forecast spend £6.82M. There are forecast overspends of £0.14M, underspend £0.45M and slippage of £4.67M major variances detailed below.

Underspend:-

- Underspend of £0.45M on the Micro Asphalt programme to cover overspend on the Highways Structural maintenance. The forecast is £0.050M and is planned to be spent this financial year.
- Additional income not in budget from Gazeley UK for Stratton 4 £0.02M.
- Underspend on Arlesey project £0.01M. No further spend anticipated as site is now part of the land development schemes.

Overspend:-

- Tree backlog £0.08M. No further spend anticipated
- Fleet Replacement £0.07M. The forecast is £0.27M and the budget is £0.20M.
- Flitwick Leisure Centre shower/changing rooms £0.03M. The forecast is £0.18M and the budget is £0.15M.

Slippage:-

- The full budget for the Schools Compliance works has been slipped until next year. A schedule of works has been produced and will be assessed for delivery in the new financial year.
- The full budget for the Energy Efficiency project has been slipped due to lack of resources £0.05M.
- The carpark project is in the feasibility stage and the delivery stage has been slipped to next year £1.24M. The forecast for this financial year is £0.06M with a spend to date of £0.05M. The project is on hold until a decision is made on the location of the site or to proceed with a temporary solution.
- Slippage from the National Productivity Investment budget for the redesign of the Clophill roundabout £0.70M which is grant funded.
- Sundon Landfill slipped £0.05M.
- Slippage due to lack of resources for works at Tiddenfoot and Saxon Leisure Centre £0.56M.
- Slippage for the CCTV programme £0.70M.
- Further slippage for the Priory House Accommodation plan where the costs for the furniture had already been slipped £0.63M but the intensification works have taken longer than anticipated.

- Slippage for the Improved Walking Routes to School works are in progress but unlikely to be completed fully until next year £0.63M.
- Slippage due to staff shortages for the outdoor sculpture, play area and works to the kitchen at Houghton Hall £0.03M.
- Slippage for the A5 residual works which is funded by income £0.85M.

19 Rolling Programme

There are ongoing annual programmes that deliver benefits in Assets, IT and Highways . The overall net budget is £14.18M, forecast spend £13.60M.

Overspend:-

- Highways planned maintenance minor overspend for white lining up £0.09M.
- Highways Structural maintenance overspend of £0.45M which is covered by a compensating underspend on the Micro Asphalt programme.

Underspend:-

- Income from Biggleswade Town Council for lighting replacement £0.11M.
- A number of schemes from the Built Asset programme will be re-assessed due to lack of resource £0.43M.

Slippage:-

- Farms compliance slippage £0.15M where the stock condition surveys will be undertaken and any works identified will take place in 2019/20.
- Match funded HRA schemes to alleviate parking £0.05M.
- The IT infrastructure rolling programme for the replacement of hardware has been deferred until next year £0.38M.

Assets working for other Directorates

- The construction of a new crematorium is being developed for Resources. The feasibility is complete and work is underway to gain planning approval which includes design work with total costs of £0.30M in 2018/19. The remaining £2.60M will be spent in accordance with the project plan.
- The School at Lower Wilbury Farm, Fairfield has been developed for Children's Services. The project is fully funded from section 106 income. The actual spend to date is £1.193M and there is a further amount of £0.16M outstanding.

Regeneration and Business Support

- 20 The Regeneration and Business Support annual gross expenditure budget approved by Council for 2018/19 is £15.768M, a net expenditure budget for the Council of £7.259M including slippage from 2017/18.

- 21 The December forecast position for 2018/19 is £6.825M below gross budget and £4.538M below net budget.
- 22 The tables below highlights the areas of spend:

Regeneration & Business Full Year Gross Budget and Forecast					
Scheme Categories	Gross Budget	Gross Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Strategic Infrastructure	6,959	3,912	(3,047)	3,123	76
Other	8,809	5,031	(3,778)	3,778	0
Total	15,768	8,943	(6,825)	6,901	76
% of Budget	56.7%				

Regeneration & Business Full Year Net Budget and Forecast					
Scheme Categories	Net Budget	Net Forecast	Variance	Deferred Spend	Over / (Under) spend
	£k	£k	£k	£k	£k
Strategic Infrastructure	2,833	810	(2,023)	2,623	600
Other	4,426	1,911	(2,515)	2,499	(16)
Total	7,259	2,721	(4,538)	5,122	584
% of Budget	37.5%				

Strategic Infrastructure

23 East West Rail

- 24 East West Rail will see the delivery of a train route from Oxford to Cambridge via Milton Keynes. The western section of the route will follow the Bletchley to Bedford line. In the context of the capital programme this project focuses solely on this element and the delivery of improved station facilities, namely a new carpark, at Ridgemont. The Council is one of a number of Local Authority stakeholders along the route with the project being delivered by the EWR Company and Network Rail.

The majority of the capital allocation is for a land purchase, for which a 'fill and final' offer has been made. It is considered unlikely that the purchase will proceed before year-end.

Gross Expenditure Budget £0.527M

Gross Expenditure 2018/19 Forecast £0.0M

25 Dunstable High Street / Regeneration

Dunstable High Street Regeneration – Phase I of this project will deliver improvements to the public realm in West Street, Church Street, High Street North/South and Middle Row, helping attract greater community use and increased footfall. Works are scheduled over the period Sep-Nov 2018 and include replacement street lighting, gateway treatments, on street parking provision and associated carriageway narrowing, pedestrian guardrail removal, provision for cyclists. This phase is funded through a Highways England contribution from their 'designated funds'. It is planned to secure the funding for phase 2 through the same source.

Budget £1.369M Gross Expenditure with External Funding £1.269M
Gross Forecast £1.369M, Ext Funding Forecast £1.269M.

26 **M1 - A6**

The scheme comprises the provision of a new 4.4km dual and 2-lane carriageway link road between the new M1 junction 11a in the west and the A6 in the east, to effectively form a northern bypass for Luton and open up land for the potential development of up to 4,000 dwellings, up to 20ha of employment land, community facilities and open spaces, and provision of a new sub-regional rail freight interchange incorporating around 40ha of associated employment land.

- The current estimated scheme cost is £61M (not including any potential additional inflation, risk or optimism bias costs).
- Department for Transport (DfT) have confirmed that this will be a retained scheme due to being above the £20M threshold.
- Central Bedfordshire Council (CBC) have been awarded £11M and £21.75M from Local Growth Fund 2 and Local Growth Fund 3 respectively. It should be noted that this element of funding must be spent by end March 2021, we currently have a programme to achieve this.
- The focus now is on securing approval of the principals in the Land North of Luton consortium to a mechanism for funding the M1/A6 link road and providing certainty for the Local Plan examination.

DfT has granted £0.700M (2017/18) and £1.3M (2018/19) upfront development funding from the £32.75M.

Budget £2.707M Gross Expenditure with External Funding £2.707M.
Forecast 2018/19 Expenditure £2.3M with External Funding £1.7M, need to bring forward £0.600M of the 2019/20 planned council contribution. The CBC contribution has reduced from previously reported £1.0M due to £0.400M external funding relating to 2017/18 being received in 2018/19.

27 **Leighton Buzzard and Biggleswade Transport Interchange**

The scheme is to remodel the Leighton Buzzard Station forecourt to provide an enhanced bus-rail interchange. Discussions are to be held with Network Rail and West Midland Trains on the outline proposal.

The capital funding allocation falls a long way short of what would be needed to deliver the envisaged proposals. This includes the limited S106 contribution towards the scheme cost from east of Leighton Buzzard, given the expected increase in services visiting the station. There is not expected to be any costs spend on the scheme during 2018/19.

The Biggleswade Station scheme is to deliver a bus interchange. The interchange is now part of a wider HIF bid with the majority of the costs to be externally funded. If HIF funding is secured, a revised business case will be produced.

Budget £0.177M Gross Expenditure Leighton Buzzard / Gross Exp Forecast 2018/19
£0.00M

Budget £0.262M Gross Expenditure Biggleswade / Gross Exp Forecast 2018/19 £0.045M

Other

28 Broadband

OpenReach had a slow start to delivery in 2018/19 and been catching up ever since. Now received and agreed a remedial plan outlining delivery schedule to end of contract, which has been extended by 2 quarters to the end of (June 2019).

Recent improvements in performance in Q3 and have exceeded the anticipated target.

The Project has now received a full Change Impact Assessment acceptable with the projects, with BDUK to complete their value for money assurance process and receive approval.

Take up of broadband services continues to be considered as best in class, at 62.5%.

Contract 3 was awarded to BT in May 2018. Discussions are ongoing to finalise the deployment plans and premises.

Budget £6.123M Gross Expenditure with External Funding £4.172M
Gross Exp 18/19 Forecast £3.678M, Ext funding forecast £2.910M

29 Market Towns Programme

The Market Towns Programme is made up of two funding streams- the Market Town Regeneration Fund (MTRF), which works directly with town Council's to deliver improvements to their town Centres and the High Street Improvement Scheme (HSIS), which provides 60% grant funding for improvement to shop fronts.

MTRF – A total of 7 bids from Ampthill, Dunstable, Flitwick, Leighton-Linslade, Sandy and Shefford Town Councils are progressing well in the MTRF programme. All the Town Councils are moving towards delivering their final outputs by the end of 2018/19, with the exception being Flitwick. The main delays relate to highways elements which are due to be delivered by Ringway Jacobs.

HSIS – 23 businesses are now currently involved in the HSIS. Building work progressing well. Phase 1 works (Dunstable and Leighton Buzzard) nearing completion and Phase 2 underway (Shefford, Ampthill, Potton, Sandy & Biggleswade).

The MTRF Board continues to meet quarterly to review progress.

Budget £2.669M Gross Expenditure with External Funding £0.194M
Gross Exp 2018/19 forecast £1.353M, Ext funding £0.210M

Movement from last month is due to further delays on the Flitwick element of the MTRF programme leading to programmed highways works being pushed back to 2019/20.

30 Flitwick Redevelopment

Executive have agreed to the mixed use regeneration of the site.

Work has been progressing on the design of the Interchange element for which a preferred outline scheme has now been finalised and which has been agreed with Network Rail and Govia Thameslink Railways Ltd. This design is being developed further to a more detailed level and is also being taken through the relevant rail approvals processes.

Initial proposals received from three developers for the redevelopment of the wider station and commercial areas which incorporate the current temporary car park. These proposals will be finalised by the end of January 2019. Subject to a review of delivery options, recommendations will be made to Executive on preferred development route and scheme.

Budget £1.653M Gross Expenditure with External Funding £0.150M.
Gross Exp Forecast £0.115M Ext Funding Forecast £0.005

31 **European Regional Development Fund**

The Innovation Bridge programme is funded through The European Regional Development Fund (ERDF) which works directly with the Council as project lead and three university partners, UOB, Anglia Ruskin and UCS, to award grant funding to Small and Medium sized enterprises (SMEs) to achieve business growth. The capital grant element of the programme acts as an enabler to SMEs by providing support to purchase capital equipment. 44 Central Bedfordshire businesses supported.

Forecast spend for 2018/19 £0.076M fully funded by grant.